

The States' Fiscal Transparency, Accountability and Sustainability (SFTAS) Program for Results

2020 Annual Performance Assessment (APA) Report

IMO STATE

By:

The Office of the Auditor-General for the Federation as the SFTAS Independent Verification Agent with support from PricewaterhouseCoopers (PwC)



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1. Executive Summary

This report details the outcome of the Annual Performance Assessment (APA) conducted on Imo State for the 2020 year of the four-year SFTAS Program. In conducting the APA, the verification team assessed how the State performed against the Disbursement Linked Results (DLRs) listed within the SFTAS DLI Matrix, guidelines, and verification protocol.

Table 1 (below) reflects the outcome of the 2020 APA for Imo State and shows areas where the State was able to achieve results. In total, Imo State achieved 10 (Ten) DLRs out of 15 (Fifteen) DLRs applicable to the 2020 APA.

Table 1: Assessment Results

Key:	Achieved	Not Achieved	Previously Achieved

Disbursement Linked Indicators	Disbursement Linked Results	Results	Remarks
DLI 1: Improved financial reporting and budget reliability	DLR 1.1: FY20 quarterly budget implementation reports for Q2, Q3, and Q4 were published on average within 4 weeks of quarter-end to enable timely budget management		
	DLR 1.2: FY20 deviation for total amended budget expenditure is < 15%		The budget deviation was 18.7%
DLI 2: Increased openness and citizens' engagement in the	DLR 2.1: Citizens' inputs from formal public consultations are published online, along with the proposed FY2021 budget.		
budget process	DLR 2.2: Evidence of dissemination event to explain amendments to FY2020 State budget published online along with the Citizens' budget based on Amended FY2020 State budget by end September 2020 with functional online feedback mechanisms		
DLI 3: Improved cash management and reduced revenue leakages through the implementation of State TSA	DLR 3: TSA, based on a formally approved cash management strategy, established and functional, and covers a minimum of 70 percent of state government finances.		The State TSA did not cover a minimum of 70% of the Government finances.
DLI 4: Strengthened Internally Generated Revenue (IGR) collection	DLR 4.1: State implementing a consolidated state revenue code covering all state IGR sources and stipulating that the state bureau of internal revenue is the sole agency responsible for state revenue collection and accounting. Code must be approved by the state legislature and published		This is a 2021 APA result assessed early. All requirements were met.
	DLR 4.2: 2020-2019 annual nominal IGR growth rate meets target: i.e. 2020 nominal IGR collection is equal to or higher than the 2019 nominal IGR collection		The IGR declined by 34%
DLI 5: Biometric registration and Bank	DLR 5.1: Biometric capture of at least 90 percent of current civil servants and pensioners completed and		

Disbursement Linked Indicators	Disbursement Linked Results	Results	Remarks
Verification Number (BVN) used to reduce	linked to payroll, and identified ghost workers taken off the payroll		
payroll fraud	DLR 5.2: Link BVN data to at least 90 percent of current civil servants and pensioners on the payroll and payroll fraud addressed		
DLI 6: Improved procurement practices for increased transparency and value for money	DLR 6.1: Existence of public procurement legal framework and procurement regulatory agency. Said legal framework should conform with the UNCITRAL Model Law and provide for: 1) E-Procurement; 2) Establishment of an independent procurement regulatory agency, and 3) Cover all MDAs receiving funds from the state budget		
	DLR 6.2: (Basic Target) Framework contract for e- Procurement signed by 31 December 2020 AND Publication of contract award information above the threshold set out in the State's procurement law/regulation every month in OCDS format on the state website or online portal if available.		 There was no framework contract for e-procurement signed by 31 December 2020. Published Contract award information was not in the OCDS format.
	DLR. 6.2 (Stretch Target) Implement e-Procurement in at least 3 MDAs (incl. Education, Health and Public Works) and publish all contract award information in OCDS format on the online portal for the 3 MDAs		
	AND		
	For those MDAs without e-procurement: Publish contract award information above a threshold set out in the State's procurement law/regulation every month in OCDS format on the state website or online portal if available		
DLI 7: Strengthened public debt management and fiscal responsibility framework	DLR 7.1: State implementing state-level debt legislation, which stipulates: 1) responsibilities for contracting state debt; 2) responsibilities for recording/reporting state debt; and 3) fiscal and debt rules/limits.		This is a 2021 APA result assessed early. All requirements were met
	DLR 7.2: Quarterly state debt reports for Q2, Q3, and Q4 were received by the DMO on average two months or less after the end of the quarter in 2020		
	AND		
	Annual State debt sustainability analysis published by end of December 2020		
DLI 8: Improved clearance/reduction of the stock of domestic expenditure arrears	DLR 8: Domestic arrears as of the end 2019 AND end 2020 were reported in an online publicly accessible database, with a verification process in place.	Stretch Target Met	
	Stretch Target: Domestic arrears as of end 2019 and end 2020 reported in an online publicly accessible		

Disbursement Linked Indicators	Disbursement Linked Results	Results	Remarks
	database, with verification process in place AND at least a 5 percent decline in the verified stock of domestic arrears at end 2020 compared to end 2019 consistent with the state's arrears clearance framework or maintain stock of arrears below 5 billion.		
DLI 9: Improved debt sustainability	Total debt stock at end of December 2020 as a share of total revenue for FY2020 meets target: Basic target: < 150%, Stretch target: < 125%.		Total Debt Stock to Revenue is ≥ 150% by the end of December 2020.

We further identified several areas where the State can improve its performance, and these are set out in detail within Section 3 of this report. In summary, the State should ensure the following:

- 1. <u>DLR 1.2:</u> Expenditure outturn deviation is reduced to a level within the annual limits proposed by the programme.
- 2. <u>DLR 3.0</u>: Develop a functional State-level TSA where all Government revenues (IGRs ad FAAC) are credited into before expenditure. Also, increase the percentage of state government finances flowing through the TSA to eventually ensure that all government finances flow through the TSA.
- 3. <u>DLR 4.2</u>: Improve its IGR collection to achieve significant year-on-year growth in nominal IGR.
- 4. <u>DLR 6.2</u>: e-Procurement should be implemented as soon as possible. Contract award information, above the set threshold, should be published online every month in OCDS format on the State's website. Implement e-procurement in all MDAs and publish contract award information in the OCDS format on the online portal for the MDAs.
- 5. <u>DLR 9:</u> Strengthened debt sustainability by achieving the levels of debt indicators that are below the thresholds established for this DLR.

The Office of the Auditor-General for the Federation (OAuGF) as Independent Verification Agent and PricewaterhouseCoopers (PwC) agree on all the results shown in this report.

2. Introduction

2.1 Overview

The Federal Government of Nigeria is implementing a four-year program to support the Nigerian States to strengthen fiscal performance and sustainability: The State Fiscal Transparency, Accountability and Sustainability (SFTAS) Program for Results ("The Program").

The original Programme design had four Key Result Areas and nine disbursement-linked indicators with a financing agreement of US\$750 million. Following the advent of COVID-19 in 2020, the Programme was adapted to establish a transparent, accountable, and sustainable fiscal framework to enhance States' fiscal capacity to respond to the Pandemic. The main change brought about in the restructuring was the addition of new COVID-19 responsive DLIs to the Programme and obtaining additional financing of US\$750 million to ensure results were sustained across the remaining performance years. This brought the total financing for the SFTAS Programme to US\$1.5 billion and increased the DLIs to 13 (thirteen) and the Disbursement Linked Results to 22 (twenty-two). The Program will finance activities under two components: (i) a Program for Results (PforR) component for US\$1.45 billion and (ii) a Technical Assistance (TA) component for US\$50 million.

All States can participate in the Program in each of the four years and benefit from the PforR funds by meeting set Eligibility Criteria and any or all the indicators of fiscal transparency, accountability, and sustainability.

The Auditor-General for the Federation was appointed as the Independent Verification Agent (IVA) for the SFTAS Programme and PricewaterhouseCoopers (PwC) was subsequently engaged to support the IVA. Both parties have worked together to assess the performance of the State against the Disbursement Linked Results (DLRs) for 2020. To ensure a high-quality assessment, the IVA engaged the services of experts in Procurement, to review the legislation and the Debt Management Office (DMO) for Debt Management-related DLRs in this State.

2.2 Scope

This Annual Performance Assessment (APA) Report covers the State's performance in 2020 against the Disbursement Linked Results (DLRs) listed within the SFTAS DLI Matrix, guidelines, and verification protocol. Each State was earlier assessed against the Eligibility Criteria set in the protocol, to determine the state's eligibility for grants under the 2020 APA.

The verification protocol was set early in the preparation for the Program and all States. Implementing agencies and other key stakeholders have been continuously sensitized on the program's requirements and the protocol for 2020. The assessment results are binary (Pass or Fail), as that is how the Program for Results was designed.

In advance of the performance assessments, all States were provided with the detailed information requirements for the assessments, a proposed itinerary for the assessment visit, and a template with which to report the results achieved. The assessments were conducted between 14/02/2022 and 18/02/2022 with a team of six (6) persons, starting with an opening meeting where all the information requested was to be handed over. The visits were concluded with an exit meeting where initial findings were discussed, and each state was given a further opportunity to provide clarifications and/or additional information.

The draft conclusions from the work done were reported to the State and this final report takes account of the State's comments on the draft results, as shown in Section 4.

The Office of the Auditor-General for the Federation (OAuGF) and PricewaterhouseCoopers (PwC) are grateful to the State for the cooperation enjoyed during the assessment and hope the recommendations within this Report are found valuable towards improving fiscal transparency, accountability, and sustainability in the management of the public finances and resources of the State.

3. Assessment Results

3.1 Findings

Table 2: Findings

Disbursement Linked Indicators (DLIs) and Tests DLI 1: Improved Financial Reporting and Budgeting Reliability		Findings	Conclusion	Recommendations
DLR Financial Year [2020] 1.1 quarterly budget implementation reports published with Q2, Q3, and Q4 reports published on average within [4 weeks] of quarter end to enable timely budget management			ACHIEVED	
1	Has the State published its quarterly budget implementation report to the State official website on average within four weeks of the end of each quarter?	The Quarterly budget implementation reports were posted online on Q1 https://www.imostate.gov.ng/IMSG/Common/Services/SFT AS_2?ID=2020_24 https://www.imostate.gov.ng/IMSG/Common/Services/SFT AS_1?ID=2020_2, Q2 https://www.imostate.gov.ng/IMSG/Common/Services/SFT AS_2?ID=2020_25 https://www.imostate.gov.ng/IMSG/Common/Services/SFT	Satisfactory	

Disbursement Linked Indicators (DLIs) and Tests	Findings	Conclusion	Recommendations
	Q3		
	https://www.imostate.gov.ng/IMSG/Common/Services/SFT AS_2?ID=2020_26		
	https://www.imostate.gov.ng/IMSG/Common/Services/SFT AS_1?ID=2020_21		
	Q4		
	https://www.imostate.gov.ng/IMSG/Common/Services/SFT AS_2?ID=2020_27		
	https://www.imostate.gov.ng/IMSG/Common/Services/SFT AS_1?ID=2020_22.		
	as follows: Q1 - (08/04/2020) - 8 days - 1.14 weeks Q2 - (08/07/2020) - 8 days - 1.14 weeks Q3 - (08/10/2020) - 8 days - 1.14 weeks Q4 - (08/01/2021) - 8 days - 1.14 weeks		
	Average days (weeks) for the online publication was computed based on the last 3 quarters, as below:		
	= <u>8+8+8</u>		
	3		
	= 8 days (1.14 Weeks)		
	IVA downloaded the quarterly budget Implementation Reports for all four quarters for the year 2020, obtained and retained evidence of the timestamp of the publications. The timestamp submitted by the State is the same as the one IVA derived and uploaded as evidence.		

Disbursement Linked Indicators (DLIs) and Tests	Findings	Conclusion	Recommendations
Do the reports each include, at a minimum, the approved original AND revised (if applicable) budget appropriation for the year against each organizational units (MDAs) for each of the core economic classifications of expenditures (Personnel, Overheads, Capital, and others), the actual expenditures for the quarter attributed to each as well as the cumulative expenditures for the year to date, and balances against each of the revenue and expenditure appropriations.	From our review of the Quarterly Budget Implementation reports downloaded from the State's website Q1 https://www.imostate.gov.ng/IMSG/Common/Services/SFTA S_2?ID=2020_24 https://www.imostate.gov.ng/IMSG/Common/Services/SFTA S_1?ID=2020_2, Q2 https://www.imostate.gov.ng/IMSG/Common/Services/SFTA S_2?ID=2020_25 https://www.imostate.gov.ng/IMSG/Common/Services/SFTA S_1?ID=2020_20, Q3 https://www.imostate.gov.ng/IMSG/Common/Services/SFTA S_2?ID=2020_26 https://www.imostate.gov.ng/IMSG/Common/Services/SFTA S_1?ID=2020_21 Q4 https://www.imostate.gov.ng/IMSG/Common/Services/SFTA S_1?ID=2020_21 Q4 https://www.imostate.gov.ng/IMSG/Common/Services/SFTA S_1?ID=2020_22 IVA observed the following: a) The Budget Implementation Reports included the approved budget appropriation for the year against each organizational unit (MDAs) for each of the core economic classifications of expenditures.	Satisfactory	

Disbur and Te	rsement Linked Indicators (DLIs)	Findings	Conclusion	Recommendations
		 b) The Budget Implementation Reports include the actual expenditures for the quarter attributed to each as well as the cumulative expenditures for the year to date, c) The Budget Implementation Reports include the balances against each of the revenue and expenditure appropriations. d) The State has an Amended/Revised Budget. e) The Budget Implementation Reports show both the Approved Original Budget AND the Approved Amended budgets. The reports included the approved budget appropriation for the year for each of the core economic classifications of expenditures (Personnel, Overheads, Capital, and others); the actual expenditures for the quarter, and the balances against each of the revenue and expenditure appropriations. 		
3	Does the report State the actual expenditures for the quarter attributed to each MDA and each expenditure classification as well as the cumulative expenditures for the year to date?	Upon review of the State's Budget Performance reports, it states the actual expenditures for each quarter attributed to each MDA and each expenditure classification as well as the cumulative expenditures for the year to date.	Satisfactory	
4	Does the report state balances against each of the revenue and expenditure appropriations with balances provided on a consolidated basis across the four (4) expenditure classifications and 'Other Expenditures' which will include debt	Upon review of the State's Budget Performance reports, it states the balances against each of the revenue and expenditure appropriations with balances provided on a consolidated basis across the four (4) expenditure classifications and 'Other Expenditures' which included debt servicing, and transfers, or other expenditures not attributable to any of the other three (3) expenditure classifications.	Satisfactory	

Disburs and Te	sement Linked Indicators (DLIs) sts		Findings		Conclusion	Recommendations
	servicing, and transfers, or other expenditures not attributable to any of the other three (3) expenditure classifications?					
DLR 1.2	FY [2020] deviation from total amended budget expenditure is less than 15%				NOT ACHIEVED	
1	difference between the Amended approved total budgeted expenditure for the fiscal/calendar year and the	The State did not compute the budget deviation and IVA raised an APA issue which the State did not respond to. The IVA computed the budget deviation for this APA year. See the computation below:		budget deviation to a	prepare accurate budgets and reduce the budget deviation to a level below the limits	
			Total Amended Budget (N)	Actual (N)		
		Capital (pg 2)	44,966,099,871.0	28,565,374,309.69		
	Is the expenditure outturn deviation computed less than	Rec. Exp (pg 2)	63,419,736,259	59,461,911,772.92		
	15%	Total	108,385,836,130	88,027,286,082.610		
		₩108,385,8	<u>336,130 – ₦88,027,2</u> ₦108,385,836,13			
			= 18.7%			

Disburs and Te	sement Linked Indicators (DLIs) sts	Findings	Conclusion	Recommendations
DLI 2: I	ncreased Openness-+ and Citizens'	The budget performance deviation is 18.7% Source: 2020 Audited Financial Statement Pages 3-4 and Approved Budget Page 2. Engagement		
DLR 2.1	Citizens' inputs from formal public consultations are published online, along with the proposed FY [2021] budget		ACHIEVED	
1	Did the State conduct at least one "town-hall" consultation before the proposed budget is drafted with the participation of local government authorities and State-based CSOs?	 The IVA obtained and reviewed the attendance list, the pictures of the event, and the minute/report of the meeting a) IVA confirmed some of the LGAs that were in attendance, including: Orlu, Okigwe, Owerri North, Owerri Municipal, Owerri West, Ikeduru, Aboh Mbaise, Ehime Mbaise, Orsu, Oguta, Isu, Obowo. b) IVA confirmed some of the CSOs representatives in attendance, including: Orji Bethel, Nelson Chibundu, Amakile George, Dr. Rose Adiukwu, Dr. Jane Favour. c) The sources of information from which conclusions were drawn include report/ minutes, attendance, pictures, and phone numbers. d) The date of the consultation on the budget proposal was 30th September, 2020, and the venue was Ahiajoku Centre, Owerri, Imo State. e) Ten (10) attendees were called to confirm their attendance at the public consultation. f) The budget was drafted on the 22nd December 2020 as presented to the State Assembly. 	Satisfactory	

Disburs and Te	sement Linked Indicators (DLIs)	Findings	Conclusion	Recommendations
		 g) IVA compared the dates of the consultation (30th September, 2020) and the date of the draft budget (22nd December 2020). IVA can confirm that the public consultation was done before the budget was drafted. h) The publication of the proposed budget which was as well captured in the minutes of the public consultation was done on the 31st of January 2021 as confirmed through timestamp. i) The weblink for the publication of the proposed budget which was done on the same date as the public consultation was https://www.imostate.gov.ng/IMSG/Common/Services/SFT AS 2 		
2	Were the minutes of the public consultations jointly prepared with CSO representatives (shown by their signature to the minutes) and posted on the official State website, alongside the proposed annual budget on or before 31 January 2021 to enable citizens to find the inputs easily?	 a) One of the CSOs that attended and signed the document was Dr. (Mrs.) Jane Chukwukkere. This was confirmed through the comments in the minute's Paragraph 3, page 9, and the signature in the attendance list. A copy of the minutes and the attendant list has been retained in the assessment file. b) The report is titled: The One Day Sensitization Programme on Imo State Participatory Budget Stakeholder's Forum. The date of the Minutes was: 30th September, 2020. c) The organization the signatories represent is the Society for the Widows and Orphans. d) The weblink to the publication https://www.imostate.gov.ng/IMSG/Common/Services/SFTAS_1?ID=2021_18 	Satisfactory	
DLR 2.2	Evidence of dissemination event to explain amendments to FY2020 State budget published online along with the Citizens' budget based on		ACHIEVED	

Disburs and Te	sement Linked Indicators (DLIs) sts	Findings	Conclusion	Recommendations
	Amended FY2020 State budget by end September 2020 with functional online feedback mechanisms			
1.	Did the state conduct dissemination events to explain amendments to the FY2020 State budget and was adequate evidence of the events published online and by the due date?	 a) A review was done on all required documents, physical or virtual video records/ pictures with a list of attendees with names, organizations. b) The Amended Budget was downloaded via https://www.imostate.gov.ng/IMSG/Common/Services/SF TAS_2?ID=2020_23, and the evidence of the dissemination events was available online for IVA to download via https://www.imostate.gov.ng/IMSG/Common/Services/SF TAS_2?ID=2020_28 c) The dissemination was done physically on 28th July 2020 at Ahiajoku Centre, Owerri. d) The evidence of the dissemination event was published online on 5th August 2020, before the September 30, 2020 deadline. The evidence of dissemination published online by the State includes the minutes of the meeting, attendant list, and pictures copies are retained on file. e) The evidence of the dissemination event was published in the same location with the Amended FY20 budget on the State website https://www.imostate.gov.ng (Links are provided in (b) above) f) The date of publication of the evidence of the dissemination events was 5th August, 2020. g) The web link to the publication is https://www.imostate.gov.ng/IMSG/Common/Services/SF TAS 2?ID=2020 28 	Satisfactory	
2	Has the State published online, on the State website(s) a Citizens Budget based on the Amended	a. The Citizens budget based on the Amended Budget (2020) was published on 11th September, 2020, before the due date via	Satisfactory	

Disbursement Linked Indicators (DLIs) and Tests	Findings	Conclusion	Recommendations
Budget (2020) not later than 30 September 2020?	https://www.imostate.gov.ng/IMSG/Common/Services/S FTAS_2?ID=2020_23 This was accessed on 14/02/2022. b. A comparison of the Amended Budget 2020 with the Citizens Budget was done and there are no significant areas of discrepancies. c. IVA confirmed that the Citizen's budget was prepared in the format suggested to the States in the Citizen Budget User Manual and Excel Template by confirming if any discrepancies exist among the following: 1. Simple explanation of the annual amended budget/citizen's budget. Page 1-10 III. The sources of revenues: Internally Generated Revenue, Statutory FAAC allocation, VAT, Domestic Loans, Development Partners, Other statutory revenue. Page 12, 15 & 16. III. The State did not include domestic and foreign grants as sources of their revenue (page 12). The domestic loans will be from commercial banks N13.3 Billion (Page 15), and The State is not expecting inflow from other financing sources (Page 12). IV. Total expenditure by economic classifications was not separately captured but it cut across the Recurrent and Capital expenditure is provided on Pages 13-14, 17-18 V. The total revenue and grants N108.4 Billion (page 11), total expenditures N108.4 Billion (page 13), No budget deficit, No budget financing, and financing gap. VI. There is no Budget deficit. VII. Sectoral Allocation (by MDAs) Page 17-22.		
	VIII. Top Projects to be financed (at least 5) Page 24.		

	Disbursement Linked Indicators (DLIs) and Tests Findings		Conclusion	Recommendations
		 d. The minimum required budget information outlined above (extracted from the Citizen Budget User Manual and Template) has been included. e. A different format was used, and no significant differences were identified. 		
3	Is the Citizens Budget a comprehensible (to citizens) summary of the amended FY20 state budget?	 a) The Citizens Budget included an explanation of the key changes between the Original FY20 Budget and the Amended FY20 Budget. Page 3-6, 24 b) The Citizens Budget included Data on reallocations and adjusted spending priorities. Page 14 IVA confirmed that the amended FY20 state budget was summarised in a comprehensible manner to the Citizens in the Citizens budget. 	Satisfactory	
4	Does the State website have functional feedback and response online mechanisms?	 a) The State has established functional feedback and response online mechanisms on its website. b) The type of feedback mechanism established on the State website includes email addresses and phone lines for citizens to contact. c) The State's feedback mechanism provides at a minimum: i. Acknowledgement of receipt of comments/feedbacks from citizens, which simply informed the sender that the request or message sent has been received and will be attended to within a given period (24hrs) ii. State's responses to comments/feedback. The response made include referring the sender to the pages of the information required or sending the links to find the needed information. 	Satisfactory	

Disbursement Linked Indicators (DLIs) and Tests	Findings	Conclusion	Recommendations
	iii. Display of timeframe and the State's government contact details i,e Through phone calls and email channel response is within 24hours d) The test conducted by IVA to ascertain the functionality of the feedback mechanism: IVA sent an email to the address provided on the website (info@imostate.gov.ng), the IVA put a call through to the phone numbers provided on the website to confirm their functionality or otherwise (09-1550010-10, 09-1550010-20, 09-1550030-10, and 09-1550010-40). While there was an acknowledgement for the receipt of the email, there was no response to the information required. Moreover, the telephone lines provided on the website were called and there was a positive response. The receiver referred the IVA to the appropriate link on the website for the information required. The IVA also requested for the State's IT service provider to have a walkthrough which was granted. e) A demonstration was done by the State Ministry of Finance to further provide evidence to demonstrate how the State has responded to feedback submitted online. IVA was walked through the State website feedback channel, where different messages were received and responded to, the log page was displayed for IVA f) The State's feedback mechanism is functional. Emails were responded to and designated phone lines responded accordingly. g) The web link is https://www.imostate.gov.ng/IMSG/Common/Services/Fe edback		
DLI 3: Improved Cash Management and re	educed Revenue		

Disburs and Te	sement Linked Indicators (DLIs) sts	Findings	Conclusion	Recommendations
Leakag	es through Implementation of Stat	e TSA		
DLR 3.0	Improved cash management and reduced revenue leakages through the implementation of State TSA		NOT ACHIEVED	
1	Has the State established a functional State-level TSA?	 a. The State has not established a functional state-level TSA. b. The State operates multiple accounts. See details below: IGR Main Account: IMO TSA REVENUE CONSOLIDATED ACCOUNT, UBA Bank, Account No. 1022569768 FAAC Account: This was not provided by the State VAT Account: This was not provided by the State 	Unsatisfactory	The State should establish a functional TSA
2	Is there a formally approved cash management strategy in place? The Strategy should cover the processes through which the State Ministry of Finance or Budgets/Economic Planning can forecast cash commitments and requirements and provide reliable information on the availability of funds.	 The State has a cash management strategy. a) The Document is called Imo State Government Cash Management Strategy. b) It was produced in June 2018. c) The Section on Good Practice in Cash Management, Page 8 of the Cash Management Strategy showed that it covered the processes mentioned. Also, the sections on Revenue Profile, Expenditure Profile Page 12 d) The strategy stated that "Consolidation of government cash resources will take place on daily at close of business" - Page 14 of the State's Cash Management Strategy. e) Evidence of implementation of processes described in the cash management strategy to forecast cash commitments and requirements and provide reliable information on the availability of funds was provided by way of Monthly Cash Projections and Cash Flow Forecasts. 	Satisfactory	
3	Does the TSA have a system of cash management that allows for a central view of cash balances in bank	The State has a computer application where the State can view the cash balances in the bank account(s). a) The computer application is called APPMart by APPMart	Unsatisfactory	The State should establish a cash management system that allows for a central

Disbur and Te	rsement Linked Indicators (DLIs)	Findings	Conclusion	Recommendations
	accounts on a single electronic dashboard (based on the approved cash management strategy)?	b) It is in line with the approved cash management strategy. c) It was deployed in 2018. IVA was unable to see the balances for these accounts on the central view portal.		view of cash balances in bank accounts on a single electronic dashboard.
4	Does the TSA have one consolidated revenue treasury account for State revenues? Revenues collected by MDAs such as service fees no longer sit in individual MDA accounts at different commercial banks but are brought into the consolidated revenue account as part of the TSA.	 a) Tests of relevant government officials and checks at 3 MDAs were not conducted because the State did not facilitate a visit to relevant MDAs, Bank Operators, and interviews with fee payers. An APA Issue Report was submitted to the State regarding this but a response was not received by the time of finalizing the Draft Reports but an interview with the Chairman of the BIRS was conducted. b) The TSA of the State is IMO TSA REVENUE CONSOLIDATED ACCOUNT with UBA. c) Not all Government monies go through this account. The State has a separate account for FAAC and VAT. d) An interview with the Chairman of the BIRS showed that govt monies do not sit in the other revenue collecting banks. It showed that all IGR was paid into collection banks and swept to the State's TSA. The BIRS can monitor all payments into the State's TSA via a dashboard. e) The TSA bank Statement was obtained. 	Unsatisfactory	The State's TSA should have one consolidated revenue treasury account for state revenues (FAAC and IGR)
5	Does the TSA cover a minimum of 70% of the State Government's finances?	The IVA computed the total cash inflow and outflow from the TSA account against the total government finances inflows and outflows as contained in the Cashflow Statement for the year ended 2020. See the computation below:	Unsatisfactory	The State's TSA should cover all Government Finances.
		Total Inflows (₦) Total Outflows (₦)		

Disbursement Linked Indicators (DLIs) and Tests	Findings			Conclusion	Recommendations
	TSA Bank Statement	21,613,063,122.53	21,579,653,498.82		
	Government Finances*	100,101,183,289.6 2	88,027,286,082.61		
	Percentage	22%	25%		
	The average is p	percentage computation	on is:		
		<u>22% + 25%</u> 2			
		= 24%			
	The TSA covere	d 25% of the State's fi	nances.		
	*Sources: 2020 Audited Financial Statement (Cashflow Statement) and the TSA Statement from (United Bank of Africa Plc) for (January 2020 - April 2021).				
	Note:				
	 The TSA Bank Statement (UBA) provided by the State was for a period of 16 months (January 2020 to April 2021). An APA Issue has been sent to the State to provide a Bank Statement for year 2020 (January to December 2020). However, the 16 months Bank Statement has been used for the computation above. An APA Issue was raised to seek explanations from the State regarding the material difference existing between the total TSA inflows and outflows and the Cash flow Statement inflows and outflows. No response had been received by the time of finalizing the Draft Report. 				
DLI 4: Strengthened Internally Generated Collection	Revenue (IGR)				

Disbur	sement Linked Indicators (DLIs)	Findings	Conclusion	Recommendations
DLR 4.1	State implementing a consolidated state revenue code covering all state IGR sources and stipulating that the state bureau of internal revenue is the sole agency responsible for state revenue collection and accounting. Code must be approved by the state legislature and published		ACHIEVED	This is a 2021 APA result assessed early. All requirements were met.
1	Does the State have an up-to-date consolidated revenue code that includes all the State's IGR sources and rates and all the local governments (falling under that State) IGR sources and rates?	 a) The name of the extant Revenue Law for the State is called "A law to provide for the re-establishment of Imo State Internal Revenue Service and Revenue Administration, Consolidation and Codification Law, 2021" and the date of assent of the Law is the 11th of November, 2021 a) The State does not have separate names for the Revenue Code & rates from the Revenue law. b) The State's revenue code does not contain more than one law. c) The revenue code was approved on the 11th of November, 2021. d) The weblink for the Revenue law, Code is https://www.imostate.gov.ng/IMSG/Common/Services/SFTAS_4 e) The code included all State IGR sources and the LGs IGR sources (falling under the State) f) The consolidated revenue code included the rate chargeable for each IGR source. 	Satisfactory	

	pisbursement Linked Indicators (DLIs) nd Tests Findings		Conclusion	Recommendations
2	Does the consolidated revenue code stipulate that the State Bureau of Internal Revenues (SBIR) or the State Internal Revenue Service (SIRS) as the sole agency responsible for State revenue (tax and non-tax) collection and accounting in the State?	a) The IVA's reviewed the State's revenue code and noted that it stipulates the SBIR as the sole agency responsible for State revenue (tax and non-tax) collection and accounting in the State as seen in the section below: SECTION 33 (1) The Internal Revenue Service shall have the power to administer any law on taxation in respect of which the State House of Assembly or the National Assembly may confer power on it. (3) The Internal Revenue Service shall have exclusive authority to collect, recover and pay to the designated account all taxes due to the State Government in the State under this or any other enactment through a centralized electronic payment platform administer charges and collect taxes and levies in respect of items listed in the schedules to this Law. State the sections of the code that stipulates the SBIR/SIRS as the sole agency responsible for State revenue collection and accounting. b) The expert review indicated that the State Revenue Law met the requirements. c) Both conclusions are aligned d) Both conclusions aligned.	Satisfactory	
3	Is the collection of revenues made into account(s) nominated by the SBIR OR SIRS have full oversight of the accounts and is responsible for reporting and accounting for the revenues?	 a) IVA confirmed that the collection of revenues was made into accounts nominated by the SBIR. Evidence in form of screenshots of the Dashboard where all collecting banks are linked is viewed at the office of the BIR was obtained. b) IVA confirmed that the SBIR/SIRS has full oversight of accounts and is responsible for reporting and accounting for the revenues 	Satisfactory	

Disburs and Te	sement Linked Indicators (DLIs) sts	Findings	Conclusion	Recommendations
4	Is the code approved by the State legislature to have a legal basis, either as a law or a resolution? It cannot be an executive order with no legal basis. The approval shall occur by the 31 December of the year under assessment to count for that year, up to 31 December 2020.	 a) The revenue code was approved by the State Legislature on the 11th of November, 2021 b) It was assented to by the Governor on the 11th of November 2021. 	Satisfactory	
5	Is the Publication published online, so it is automatically available to the public/all taxpayers?	 a) The IVA was able to download and keep in a file, a copy of the law, Code, and rates. b) It was downloaded on 9/01/2022 and forwarded to the Revenue Law Expert. c) The weblink of the publication is https://www.imostate.gov.ng/IMSG/Common/Services/SFTAS_4 	Satisfactory	
DLR 4.2	2020 nominal IGR collection is equal to or higher than the 2019 nominal IGR collection		NOT ACHIEVED	
1	Has the 2020-2019 annual nominal IGR growth rate met the basic or stretch targets? Basic Target: N/A Stretch Target: equal to or higher than the 2019 nominal IGR collection	 a. The accounting basis used for revenue reporting in 2019 and 2020 from the Audited Financial Statements is cash basis. b. The IVA computed the annual nominal IGR growth rate for this year's APA. See the computation below: REPORTING TEMPLATE: OPTION A GROWT H 	Unsatisfactory	The State should ensure significant year-on-year improvements in its IGR collection.

Disbursement Linked Indicators (DLIs) and Tests	Findings				Conclusion	Recommendations
	Item	2019	2020			
	Memo: Reported IGR in AFS (Before Adjustments)	14,385,942,777	9,493,907,130	-34%		
	VALID IGR items to be counted as IGR	14,356,849,715	9,475,706,833			
	Direct tax	12,042,462,561	6,926,531,715			
	Personal income tax (PAYE)					
	Licenses	183,630,951	115,777,546			
	Levies					
	Fees	1,101,838,493	2,150,920,359			
	Fines	3,133,405	3,583,100			
	Charges					
	Sales of goods and services	137,998,696	142,708,656			
	Earnings (Excluding interest or investment income)	671,468,237	109,492,848			
	Rent of govt property/buil ding	216,317,373	1,771,222			

	Disbursement Linked Indicators (DLIs) and Tests Findings				Conclusion	Recommendations	
		Other (Sales/Rent on Lands and others)		24,921,386			
		"Adjusted IGR" for DLI 4.2 Calculation					
		Sum of all VALID items of IGR if AFS has that detail	14,356,849,715	9,475,706,833	-34%		
		₦9,47	<u>5,706,833 – ₦14,3</u> ₦14,356,84		100		
			= -34%				
			e in growth by 34%				
DUE :	Diamentuis Desistantism and Desistant		dited Financial Sta	itement Pages 2	2 and 23.		
	Biometric Registration and Bank Ver o reduce Payroll Fraud	ilication Number	(BVN)				
DLR	-					ACHIEVED	
5.1	Biometric capture of at least [90] percent of current civil servants and pensioners completed and linked to payroll, and identified ghost workers taken off the payroll					ACHIEVED	

Disbursement Linked Indicators (DLIs) and Tests	Findings	Conclusion	Recommendations
Has the State used Biometrics to reduce payroll fraud through a completed biometric exercise for 90% of the current civil servants and pensioners on the State payroll?	The State commenced and completed the biometrics capture exercise of the civil servants and pensioners in the year 2020. a) The Biometric data capture of the civil servant and pensioners were not outsourced to a Consultant. It was being handled by Imo State Data Management Centre (IMSDMC). b) The total number of civil servants is 15,276. c) The total number of pensioners is 11,158. d) The total number of staff on the State Nominal roll and Payroll is 26,434 each. This comprises 15,276 civil servants and 11,158 pensioners. e) The total number of biometrics data that has been captured is 26,434 comprising 15,276 civil servants and 11,158 pensioners. f) The documents obtained to reach our conclusion are: I. Imo State Snap Payroll Dataset as at 31st December 2020 (one-page report), II. Imo State Biometric Enrolment Slips III. Biometric summary of Staff and Pensioners enrolment as of December 2020 IV. Screenshots of data from Biometric Verification & Enrolment System of Staff and Pensioner BIOMETRICS COMPLETION RATE No of Biometric Data Captured x 100 Total No of Civil Servants + Pensioners on payroll	Satisfactory	
	= <u>26,434</u> x 100 26,434		

Disbursement Linked Indicators (DLIs) and Tests	Findings	Conclusion	Recommendations
	= 100% The State had captured 100% biometrics of the State's civil		
2 Has the State linked the biometrics data to the State payroll to identify ghost workers?	servants and pensioners on its payroll. a) The State commenced and finished the linkage of the biometric data to the payroll in the year 2020. b) The State has linked the biometrics data of 15,276 civil servants and 11,158 pensioners to the payroll. c) The State informed IVA that they detected and removed 264 ghost workers in 2020 during the Biometrics data capture exercise. We reviewed records of the ghost workers and confirmed they were no longer on the payroll by querying a selected random sample of 40 personnel on the payroll. d) The total of \$\frac{14}{9}\$53,782,351.35 was saved from the ghost workers detected in 2020. e) The in-year changes to the civil servants and pensioners payrolls (because of starters, leavers, deaths, etc.) are being captured during the biometric exercise. f) There are procedures in place for ensuring timely (within 3 months of the event) updates to the payroll to reflect leavers, retirees, and deaths. The procedures in place are as follows: A memo is initiated by the Permanent Secretary of the concerned staff and addressed to the Executive Director of Imo State Data Management Centre requesting for the stoppage of salary. Action is being taken immediately by the MD/IMDMC pending further directives by the higher authority. The documents obtained to support the conclusion on this were: Scanned copies of Initiating memos for stoppage of salaries, approval of Permanent Secretaries, minutes of Managing Director/MD/IMDMC on the directive	Satisfactory	

Disburse and Tes	ement Linked Indicators (DLIs) ts	Findings	Conclusion	Recommendations
		for stoppage of salaries, and a screenshot of payroll system to confirm the stoppage of salaries. g) There were changes to the civil servant and pensioner payrolls during the fiscal year (as a result of starters, leavers, deaths, etc.). h) These changes were captured by the biometric exercise. i) The procedures put in place by the State to identify and remove ghost workers are through Biometric capturing of civil servants and pensioners and the linking of the Biometric data with the BVN data to the payroll in the Imo State Data Management Centre.		
3	Has the State removed confirmed ghost workers and ghost pensioners within three (3) months of each case being confirmed?	 a) During the Biometrics linkage to payroll, a total number of 264 ghost workers were detected and removed from the payroll database. b) The record that was kept for the identified ghost workers is the Imo State Salary/Payroll Report for 2020 from the Executive Director/Imo State Data Management Centre. c) These ghost workers were identified during the year 2020 (in March 2020) and were removed from the payroll within one month of detection in 2020 (in April 2020). Screenshots of evidence were taken from the payroll on the month of detection and month of removal in 2020. d) The payroll figure before the removal of ghost workers and ghost pensioners from the payroll was №16,394,169,428.21 e) The payroll figure after the removal of ghost workers from payroll was №15,440,387,076.86, leaving a savings of №953,782,351.35 to the Imo State Government in 2020. f) The records where identified ghost workers were documented are: l. Imo State Salary/Payroll Report for 2020 	Satisfactory	

Disbur and Te	sement Linked Indicators (DLIs)	Findings	Conclusion	Recommendations
		II. Imo State Auditor-General's Payroll Audit Report for the Year ended 31st December 2020.		
5.2	Link BVN data to at least [90] percent of current civil servants and pensioners on the payroll and payroll fraud addressed		ACHIEVED	
1	Has the State linked the Bank Verification Number data to 90% of its current Civil Servants and pensioners on the State payroll?	The State commenced and completed the BVN data capture of the civil servant and pensioners in 2020. a) The BVN data capture of the civil servant and pensioners were not outsourced to a Consultant. It was being handled by Imo State Data Management Centre (IMSDMC). b) The total number of civil servants is 15,276. c) The total number of pensioners is 11,158. d) The total number of staff on the State Nominal roll and Payroll is 26,434 each. This comprises 15,276 civil servants and 11,158 pensioners. e) The total number of BVN data that has been captured is 26,434 comprising 15,276 civil servants and 11,158 pensioners. No civil servant or pensioner is without BVN data in the State. f) The documents obtained to reach our conclusion are: • Imo State Snap Payroll Dataset as at 31st December 2020 (one-page report), • Imo State Biometric Enrolment Slips • Imo State Concise Payroll Report • Biometric summary of Staff and Pensioners enrolment as of December 2020 • Screenshots of data from Biometric Verification & Enrolment System of Staff and Pensioners • Screenshots from Biometric Enrolment data of Staff and Pensioners to the payroll.	Satisfactory	

Disbursement Linked Ind and Tests	sbursement Linked Indicators (DLIs) ad Tests Findings		Conclusion	Recommendations
		BVN LINKAGE RATE No of BVN Data linked x 100 Total No of Civil Servants + Pensioners on payroll = 26,434		
2 Has the State to identify payroll	•	 a) The total number of civil servants and pensioners with BVN data is 26,434. No civil servant or pensioner is without BVN data in the State. b) The records kept for the identified payroll fraud are the Imo State Salary/Payroll Report file. c) The payroll frauds were identified during the year (in March 2020) and were removed from the payroll within one month of detection in 2020 (in April 2020). d) The payroll figure before the fraud identification was ₩8,856,545,302.03. e) The payroll figure after the fraud was dealt with and removed from further payments was №8,091,009,452.18, leaving a savings of №765,535,849.85 to the Imo State Government in 2020. f) The sources of this information were: l. Imo State Salary/Payroll Report for 2020 II. Imo State Auditor-General's Payroll Audit Report for the Year ended 31st December 2020 (Page 22). 	Satisfactory	

	isbursement Linked Indicators (DLIs) nd Tests Findings		Conclusion	Recommendations
Incre	ased Transparency and Value for N	loney		
DLR 6.1	Existence of a public procurement legal framework and a procurement regulatory agency. Said legal framework should conform with the UNCITRAL Model Law and provide for: 1) e-Procurement; 2) establishment of an independent procurement regulatory agency and 3) cover all MDAs receiving funds from the State budget		ACHIEVED	
1	Does the State have a public procurement legal framework that must be approved by the State legislature to have a legal basis, either as a law or a resolution?	 a) The State has a Public Procurement Legal Framework. b) It has been approved by the State Legislature as a Law. c) The date the Law was passed by the State House of assembly was not confirmed while the date the Law was assented to by the Governor was on the 10th of November 2010. However, an APA issue was raised on this and the State responded through a letter from the Clerk of Imo State House of Assembly (Chinelo Adaora Emeghara Esq) to the Hon. Commissioner of Finance, with reference No. IHA/CL/S.14A/205 dated 1st March, 2022 affirming that the Law was duly signed by the former Acting Clerk, Obinna Paul Ufomadu, and the former Governor of Imo State, Chief Ikedi Ohakim on the 10th November, 2010. d) The Procurement Law has been passed e) The authorizing body/office is the Bureau of Public Procurement and Price Intelligence. f) The date of approval of the Law is 10th November 2010. 	Satisfactory	

Disbursement Linked Indicators (DLIs) and Tests	Findings	Conclusion	Recommendations
Does the law conform with the UNCITRAL Model Law which should provide for? 1) e-Procurement; 2) establishment of an independent procurement regulatory agency, and 3) cover all MDAs receiving funds from the State budget.	The law conforms with the UNCITRAL Model law a) The results of the team's review of the Procurement Law is that the law is structured in line with the Uncitral Law and it meets the requirements. The sections of the law that meets the requirements are: SECTION 7(r) b) The results of the expert review: "Yes, there is substantial compliance with the provisions of the UNCITRAL Model Law on Public Procurement, 2011" All references to sections of the law by the expert are checked and found correct. c) Both conclusions (Team conclusions and expert conclusions) are aligned d) The team and expert conclusions are aligned and both positions are aligned The Imo State Public Procurement Law is structured in line with the UNCITRAL Model and meets the requirements as shown below: Based on the expert's review of the legislation, some of the requirement in the legislation were substantially compliant (not fully compliant). Therefore, the State is to; • Amend the law to provide express provisions on e-procurement • Amend the law to delete Section 3(6)(f) of the ISPPL, 2010 which empowers the Governor to remove a council member in the interest of the commission or the public. • Amend to delete section 17(2) of the ISPPL, 2010 which excludes the application of the law to special goods, works, and services involving state security. 1. E-Procurement - We noted the following during our review of legislation;	Satisfactory	

Disbursement Linked Indicators (DLIs) and Tests		Findings		Conclusion	Recommendations
	process to adapt to Section 4 (e) Establish a single is section 18 (20) to definitive source of procurement configurement info The law, therefore, of procurement. 2. Independence - T	approve changes in the to improvements in moder internet portal that shall, so this law, serve as a primar of all information on gover taining and displaying all premation at all times. Section complies with the requirement of the results of our assessment of the table between the security of the security of the results of our assessment of the table between the security of the s	en technology. Subject to y and enment ublic sector on 7 (r) ments for e-		
	Required Provisions*	Result			
	The Functions and Powers of the Agency	Compliant; see SECTION 7 & 8			
	The composition of the board	Compliant; See SECTION 3(2)			
	Membership of the Board/Council includes representatives from professional bodies and associations.	Compliant; see sections PART II SECTION 3(2)			
	The grounds for removal of the	Compliant; see SECTION 3(6a-h)			

Disburs	sement Linked Indicators (DLIs)	Findings			Conclusion	Recommendations
		Chief Executive of the agency.				
		Regarding decisions of the Agency; Any other review after the Board's decision should be by judicial review	Compliant; See section 56 (8)			
		*Provided by the Wo	orld Bank	ı		
		3. Establishment of ar agency -	n independent procureme	nt regulatory		
		procurement regularies b) The law covers all	 a) The law provides for the establishment of an independent procurement regulatory agency. SECTION 3(1a) b) The law covers all MDAs receiving funds from the State budget. Section 17 (1) (a)(b) 			
		However, it is recomm	nended that the State shou	ıld amend the		
		 delete Section 3(6)(f the Governor to rem of the commission o delete section 17(2) 	visions on e-procurement i) of the ISPPL, 2010 which nove a council member in the public. of the ISPPL, 2010 which of the special goods, works,	the interest excludes the		
		involving state secu	rity).			
3	Has the State instituted an independent procurement regulatory function, which	regulatory functio b) It is being perform	tuted an independent pro n led through a council knov ublic Procurement		Satisfactory	

Disbursement Linked and Tests	Indicators (DLIs)	Findings	Conclusion	Recommendations
one or a co following: k commission or any othe	formed through mbination of the oureau, n, council, agency, er type of entity he statutory	 c) The agency is responsible for prescribing regulations and procedures for public procurements by the legal framework. SECTION 4(b), SECTION 7(a) d) The IVA visited the agency and interviewed the DG and two staff. Five (5) sample documents (transactions/cases) for the year under assessment were provided and reviewed, therefore, the agency is functional. e) The number of records of procurements/cases/transactions handled by the Agency was not obtained as no records were provided. An APA issue was raised on this, the State response was the link to the list of contacts that were published. The DG of the bureau was interviewed Two Staff were interviewed Pictures of the signpost of the bureau were taken and uploaded to the evidence folder. 		
contract for signed by 3 AND Publis information threshold so State's proplaw/regular in OCDS for website or available. Stretch Tar Procureme	et out in the		NOT ACHIEVED	

Disburs and Tes	sement Linked Indicators (DLIs)	Findings	Conclusion	Recommendations
	Health and Public Works) and publish all contract award information in OCDS format on the online portal for the 3 MDAs			
	AND			
	For those MDAs without e- procurement: Publish contract award information above a threshold set out in the State's procurement law/regulation every month in OCDS format on the state website or online portal if available.			
1	Has the State achieved open contracting component of the DLI by publishing online, contract award information for all contracts awarded during the fiscal year (2020) that are above the threshold (as defined in the State procurement law or the State procurement regulation(s), in line with the Open Contracting Data Standards (OCDS)?	 a) The IVA did not obtain a schedule of all contracts awarded during the year under assessment above the threshold (as defined in the state procurement law). There was no defined threshold for the year 2020 b) The data published is in line with the Open Contracting Data Standards (OCDS). However, IVA noted that the copy of the contracts list provided is not legible. The print is too small. c) The date of publication was not confirmed. An APA issue was raised and there was no response as there was no date of publication on the back end. d) The source of the publication is the State Website https://www.imostate.gov.ng/IMSG/Services/EGov/Budge t?ID=2020_5 The website was searched for the comprehensive list of contracts published above the threshold The state does not have a threshold for publication 	Unsatisfactory	The state should publish contract award information online as required under the standards.

Disburs and Te	sement Linked Indicators (DLIs) sts	Findings	Conclusion	Recommendations
		 The IT was not able to provide the date of publication. e) The minimum contract award information that was published contained: Project name, awarding institution, award date, name of contractor, and contract amount f) All items from (e) above were published The weblink where the data was published: https://www.imostate.gov.ng/IMSG/Services/EGov/Budge 1D=2020_5 The contract award information is published on the state official website and was accessible to the public. 		
2 New	Had the State signed up to the SaaS e-Procurement Framework Contract as at 31 Dec 2020?	 a) The State has not signed the SaaS e-Procurement Framework Contract. b) A copy of the SaaS e-Procurement Framework Contract has not been obtained. c) The Imo State e-Procurement Platform was signed in 2022. 	Unsatisfactory	The State should ensure that it has an arrangement in place to implement e-Procurement as soon as possible.
3 New	Has the State implemented e-procurement in at least 3 MDAs (including Education, Health, and Public Works) the E-Procurement for the 2020 results DLI is the implementation of e-Publishing/Notification module for contract notice and contract award?	 a) The State has not implemented e-procurement in at least 3 MDAs (Education, Health, and Public Works). b) A walkthrough of the 5 transactions from each MDA was not done (with at least 2 categories of expenditure from goods, works, or services) because there was no procurement in 2020. c) No transactions were selected to know if the transactions followed the procurement lifecycle. d) The State has not implemented the E-Publishing/Notification module for contract notice and contract award. 	Unsatisfactory	The State should ensure that e-procurement is implemented in all MDAs and at least 3 MDAs in the first instance (including Education, Health, and Public Works).

Disbur	sement Linked Indicators (DLIs) sts	nent Linked Indicators (DLIs) Findings			
		e) It was not effective during the year 2020.			
DLI 7: 9	Strengthened Public Debt Managen	nent and			
Fiscal F	Responsibility Framework				
DLR 7.1	State implementing state- level debt legislation, which stipulates: 1) responsibilities for contracting state debt; 2) responsibilities for recording/reporting state debt, and 3) fiscal and debt rules/limits.		ACHIEVED	This is a 2021 APA result assessed early. All requirements were met	
1	Is there an Approved state- level public debt legislation through the passage of a State Fiscal Responsibility Law, OR the passage of the State Public Debt Management Law, OR the inclusion of the provisions of the Fiscal Responsibility Act (FRA) in the organic Public Financial Management Law?	 a) State has provided copies of its approved state-level public debt legislation b) Dates of approval/assent are: (i). Debt Management Establishment Law (DMEL); 29/06/2021. (ii). Fiscal Responsibility Law; 10/03/2016 	Satisfactory		
2	Does the legislation include provisions that establish the following? 1) Responsibilities for contracting state debt; 2) Responsibilities for	The legislation included all the required provisions: a) The sections of the code that meet the three required provisions are: i). Provisions that establish the responsibilities for contracting state debt: (Section 7(b) of DMEL which states	Satisfactory		

Disburs and Te	sement Linked Indicators (DLIs) sts	Findings	Conclusion	Recommendations
	recording/reporting state debt; and	"the office shall borrow on behalf of the State Government from any individuals or institutional bodies.")		
	3) Fiscal and debt rules/limits for the state.	ii). Provisions which establish the responsibilities for recording/reporting state debt; (7(c) of the DMEL which states "the office shall maintain a reliable database of all instruments issued, loans taken or guaranteed by the government or any of its agencies and all contingent liabilities related to it."		
		iii). Provisions that establish Fiscal and debt rules/limits for the state. (section 19(1) of FRL provides that "the estimate of aggregate expenditure for a financial and aggregate amount appropriated by the House of Assembly for each financial year shall not be more than the estimated aggregate revenue plus deficit, not exceeding 5% of the estimated gross domestic product (GDP)		
		 b) Result of the expert's review has been obtained and retained in the assessment file. All references to the sections of the laws were checked. c) The IVA and expert's conclusions are aligned. d) The IVA and expert's conclusions are aligned. 		
4	Has the State Debt Management Department (or Unit, Committee, Agency,	The State Debt Management Department has been operational during the APA year and performing the core function of recording and reporting state debt.	Satisfactory	
	Board, Bureau, Commission, Council) been operational during the APA year and performing the core function of recording and reporting state debt?	The official premise of the Department was visited, pictures were taken. Interviews were conducted with the Chief Executive of the Department and an official to ascertain the efficiency of the Department. Questionnaires were administered to get their views. The Debt Management Office Establishment Law, State Fiscal Responsibility Law, and Quarterly SDDR were collected from the department and		

Disburs and Tes	ement Linked Indicators (DLIs)	Findings	Conclusion	Recommendations
		reviewed. This body of evidence shave been retained in the assessment file.		
DLR 7.2	Quarterly state debt reports for Q2, Q3, and Q4 2020 accepted by the DMO on average two months or less after the end of the quarter in 2020		ACHIEVED	
	AND			
	Annual state debt sustainability analysis published by end of December 2020			
1	Has the State produced quarterly State Domestic Debt Reports (SDDR), which are approved by the DMO on average of two months after the end of the quarter in 2020?	 a) We obtained evidence that the State produced approved quarterly SDDRs, which were submitted and received by the DMO as follows: Q2 submitted on (27/08/2020) - 58 days, Q3 submitted on (12/11/2020) - 43 days and Q4 submitted on (05/02/2021) - 36 days. 	Satisfactory	
		Average = 45.6 days (6.5 weeks)		
		The SDDRs were submitted within an average of 1.6 months (45.3 days).		

Disburs and Te	sement Linked Indicators (DLIs) sts	Findings	Conclusion	Recommendations
2	Note: Have you reviewed for accuracy and completeness from the DMO: The State Domestic and External Debt Report (SDEDR) along with all underlying data and supporting documents including the DMO templates and guidelines and standard internal protocols and data from CBN, DMO, and FMOF Home Finance used by the DMO to cross-check the state's domestic debt figures.	 a) The Quarterly State Domestic Debt Reports (SDDR) from the Federal DMO, CBN, and FMOF, along with all underlying data and supporting documents were obtained. b) We reviewed the DMO's Report on State Domestic and External Debt Report (SDEDR) with the Imo State Debt Domestic Report along with all underlying data and both showed ₩154,790,791,180 and ₩150,197,089,834.65 respectively with a difference of ₩4,593,701,345.35. The report was supported with the DMO's templates and guidelines. We reviewed the DMO report and the State Domestic Debt Report (SDDR) to confirm the accuracy and completeness of the reports. 	N/A	
		c) The Quarterly State Domestic Debt Reports (SDDR) submitted by the State have been compared with the State Audited Financial Statement. d) The debt stock figures reported in the SDDR has been compared with that of the State's Audited Financial Statement. e) There were discrepancies noted during the comparison. i. SDDR Figure: ₩150,197,089,834.65 ii. AFS Figure: ₩113,227,420,619.69 iii. Difference: №36,969,669,214.96 The difference is made up of the following components of Domestic Arrears which were not explicitly stated in the AFS: (i) Contactors Arrears, (ii) Pension and Gratuity Arrears, and (iii) Salary and Other staff Claim Arrears.		

Disbursement Linked Inc	dicators (DLIs)	Findings	Conclusion	Recommendations
	h i) i.	identified inconsistencies. The State in its response said the arrears were left out in error. The State however presented a State Domestic Debt Profile record which detailed the inclusion of all the loans and arrears of the state as stated above as at 31/12/2020. The document has been retained in the assessment file. 3) The State Domestic and External Debt Report (SDEDR) from the Federal DMO has been compared with the Quarterly State Domestic Debt Reports (SDDR) submitted by the State. 3) The debt stock figures reported in the SDEDR, have been compared with those of the SDDR submissions by each state. 4) There are inconsistencies. 5) SDEDR (DMO) Figure: №154,790,791,180 i. SDDR (State) Figure: №150,197,089,834.65 ii. Difference: №4,593,701,345.3.		
3 Has the State State Debt Sus Analysis Repor online by 31 D 2020?	ctainability cts (SDSAR) ecember	a) The State Debt Sustainability Analysis Report (SDSAR) was published on the State's official website. b) The date of publication: 29/12/2020. c) The SDSAR was published before the deadline of 31 December 2020. d) The weblink of publication is https://imostate.gov.ng/IMSG/Common/Services/SFTAS_7?ID=2020_5. e) Screenshot of date of publication from Document Property and Backend from the State IT Service Provider was evidence obtained to confirm the date of publication. (See	Satisfactory	

Disburs and Tes	sement Linked Indicators (DLIs) sts	Findings	Conclusion	Recommendations
		page 28 of "Timestamp from IT" as attached in the assessment file).		
4 New	Does the SDSAR include the following: 1) medium-term budget forecasts; 2) detailed Upon review of the State Debt Sustainability Analysi Report (SDSAR), it was found to include the following the following state of the State Debt Sustainability Analysi Report (SDSAR), it was found to include the following the following state of the State Debt Sustainability Analysi Report (SDSAR), it was found to include the following state of the State Debt Sustainability Analysi Report (SDSAR), it was found to include the following state of the State Debt Sustainability Analysi Report (SDSAR), it was found to include the following state of the State Debt Sustainability Analysi Report (SDSAR), it was found to include the following state of the State Debt Sustainability Analysi Report (SDSAR), it was found to include the following state of the State Debt Sustainability Analysi Report (SDSAR), it was found to include the following state of the State Debt Sustainability Analysi Report (SDSAR), it was found to include the following state of the State Debt Sustainability Analysi Report (SDSAR) and the State Debt Sustainability Analysis and the Sta		Satisfactory	
		c) No difference was identified during the review.		
	mproved Clearance/Reduction of Stestic Expenditure Arrears	tock of		
DLR 8.0	Basic Target: Domestic arrears as of end 2019 and end 2020 are reported in an online publicly-accessible		ACHIEVED Stretch Target Met	

Disbu and To	rsement Linked Indicators (DLIs) ests	Findings	Conclusion	Recommendations
	database, with a verification process in place.			
	Stretch Target: Domestic arrears as of end 2019 and end 2020 reported in an online publicly-accessible database, with a verification process in place			
	at least a 5 percent decline in the verified stock of domestic arrears at end 2020 compared to end 2019 consistent with the state's arrears clearance framework or maintain stock below 5 billion.			
1	Has the State established an Arrears Clearance Framework (ACF)?	 a) The State has established an Arrears Clearance Framework (ACF) b) The IVA obtained a copy of the ACF from the State c) The establishment of the ACF occurred by 31 December 2020. d) Establishment of the ACF took place only two (2) days before the 31st December 2020 year-end, and it is not adequate to allow time for the implementation of the ACF. 	Satisfactory	
2	Does the ACF contain: 1) the planned actions to settle arrears; and 2) an	a) The ACF contains planned actions to settle arrears and an explicit prioritization of expenditure arrears to be settled.	Satisfactory	

	Disbursement Linked Indicators (DLIs) and Tests			Fine	dings			Conclusion	Recommendations
	explicit prioritization of expenditure arrears to be settled.	be the ACF contains the two stated requirements was pages 4 and 5 of the ACF Other documents submitted by the state to confirm the ACF exists were The Minutes of the Arrears Clearance Committee, State Arrears Recording Verification, and Clearance Reports (SARVCR). IVA also established the existence of the Arrears Clearance Committee by identifying and conducting interviews with some of its							
3	Has the ACF been published on a State official website?	a) IVA off b) IVA c) The htt TA:	official website b) IVA have downloaded a copy for validation c) The weblink of publication is; https://www.imostate.gov.ng/IMSG/Common/Services/SF TAS_8?ID=2020_5 The evidence obtained to confirm the date of publication						
4.	Is the clearance of domestic expenditure arrears consistent with the ACF, once the ACF has been established?	The AC 2020. To clear and criteria Approar of the acoutstand	The evidence obtained to confirm the date of publication was a screenshot from the IT backend. The ACF was established two (2) days to 31st of December, 2020. Therefore, it can only be used for 2021 arrears clearance. Paragraph 3.1 (Pg. 5) of the ACF indicated the Prioritisation criteria/approaches between types of arrears and noted with Approach 1 that "allocation of available fund among the types of the arrears in proportion to their share of the total outstanding stock of arrears" It was observed that based on the States arrears reduction plan, the following was derived:						
		Aggre gate	2020	2019	differences	Percentage deduction	propo rtion		

Disbursement Linked Indicators (DLIs) and Tests			Fine	dings			Conclusion	Recommendations
	Amou nt of:					of arrear s		
	Contr actors Arrea rs	48,982,876 ,320.99	58,334,455 ,045.99	9,351,578,7 25.00	70%	76%		
	Pensi on and Gratui ty arrear	15,771,552 ,684.41	19,889,241 ,413.19	- 4,117,688,7 28.78	30%	24%		
	Salary arrear s and Staff claims	55,043,4 44.87	0	55,043,444. 87	0%	0%		
	Judg ment Debt	0	0	0.00				
	Other types of dome stic expen diture arrear s			0.00				
	Total Dome stic Arrea rs	64,809,472 ,450.27	78,223,696 ,459.18	13,414,224, 008.91	100%	100%		
	in 2020		hile the pro	arrears to the		rs stock		

Disbu and T	rsement Linked Indicators (DLIs)	Findings	Conclusion	Recommendations
		For Pension and Gratuities, the proportion to total arrears is 24% while the proportion of arrears reduction was 30%. The State should ensure consistency in the use of the ACF		
5.	Has the State established an Internal Domestic Arrears Database?	a) The State has established an Internal Domestic Arrears Database b) The Internal Domestic Arrears Database includes the following: (i)The aggregate and individual amounts of contractors' arrears. For contractors' arrears, at a minimum, the internal domestic arrears database must also include the name of the contractor, the amount due at the end-of-year, the nature of the goods and services procured that generated the claim, and billing data (as applicable). The database should show the total domestic arrears stock at the end of each year. (ii)The aggregate amount of pension and gratuity arrears. (iii)The aggregate amount of salary arrears and other staff claims. (iv) The State does not have other types of domestic arrears c) There is a verification process is in place for the arrears in the database d) IVA confirmed through the evidence provided by the State that the State has conducted verification of arrears balances. e) IVA conducted tests to ascertain the accuracy of the figure in the internal domestic arrears database, including cross- checking with State account balances, payroll records, underlying contract data, etc. f) The state submitted to the IVA the annual state arrears recording, verification, and clearance report (SARVCR)	Satisfactory	

Disbursement Linked Indicators (DLIs) and Tests	Findings	Conclusion	Recommendations
6 Has the State published online elements of the internal domestic arrears database for the FY 2019 and FY 2020 reported on a State official website, which constitutes the online publicly accessible arrears database?	 a) The State has published online the required elements of the Internal Domestic Arrears Database as at the end of 2019 and 2020 b) IVA compared the aggregate and individual information available on the online publicly accessible arrears database with the information in the internal domestic arrears database and verified the consistency and accuracy of the information on the online publicly accessible arrears database. c) The website supporting the online publicly accessible arrears database contains an electronic link that permits any potential contractor creditor whose individual claim is not listed in the database to communicate this exclusion to the State Ministry of Finance, by filling a confidential form online and attaching supportive evidence of her claim. If the State Ministry of Finance confirms the validity of this claim, it shall be added to the internal domestic arrears database and included as relevant in the online publicly accessible arrears database. d) IVA confirmed that the online webpages include a facility for contractors with arrears (creditors) to report any omissions to the State. e) A test of the facility for contractors with arrears (creditors) to report any omissions to the State was tested through the State Online Feedback mechanism and found to be functional. f) No omission was reported to the state. h) The source of information (i.e. The web link to the online publicly accessible arrears database) i) https://www.imostate.gov.ng/IMSG/Common/Servic es/SFTAS_8?ID=2 	Satisfactory	

Disbursement Linked Indicators (DLIs) and Tests			Findi	ngs	Conclusion	Recommendations	
		ii) https://www.imostate.gov.ng/IMSG/Common/Servic es/SFTAS_8?ID=2020_4					
7.	Does the online publication include? 1) the aggregate amount of contractors' arrears; 2) the aggregate amount of pension and gratuity arrears; 3) the aggregate amount of salary arrears and other staff claims; 4) other types of domestic arrears and 5) a list of names of contractors with recognized arrears exceeding ₩20 million and information for contractors to be able to verify that their claims are	The online publication includes the aggregates amount for: I. contractors' arrears; II. Pension and gratuities arrears III. Salary arrears and other staff claim. IV. The state does not have other types of arrears. The online publication contains the names of contractors owed \$\text{				Satisfactory	
	being accurately reported in the database.					Satisfactory	
8.	Has the State met the following?	Aggregate Amount of:	2020	2019	% Diff.	Julistactory	
	(i) Percentage decline in the verified stock of domestic arrears at end 2020	Contractor s Arrears	48,982,876,320.99	58,334,455,045.99	16%		

Disbursement Linked Indicators (DLIs) and Tests	Findings			Conclusion	Recommendations	
compared to end 2019 meets target and is consistent with the state's arrears clearance framework.	Pension and Gratuity arrears	15,771,552,684.41	19,889,241,413.19	21%		
-Stretch target: At least a 5% year-on-year decline or maintain stock or arrears	Salary arrears and Staff claims	55,043,444.87	0.00			
below ₦5 billion.	Judgment Debt	0.00	0.00			
The clearance/reduction of domestic expenditure arrears (contractors, pension and gratuity arrears, salary arrears, and other staff	Other types of domestic expenditur e arrears					
claims) is defined as the decline in the nominal stock of total domestic expenditure arrears at the end of the	Total Domestic Arrears	64,809,472,450.27	78,223,696,459.18	17.2		
year, compared to the previous year, expressed in percentage terms.	Internal Dom was the same	estic Arrears (SIDA) e as the balances sta	ears figure from the database and confiri ted within the SDDR	med it for 2020.		
	<u>₩78,2</u>	<u>23,696,459.18 − ₩6</u> ₩78,223,69 =17.2	•	100		
	The percentage decline is 17.2%					
	Source: State	internal domestic e	expenditure arrears o	latabase		

	Disbursement Linked Indicators (DLIs) and Tests		Findings	Conclusion	Recommendations	
		The State should provide the schedule of the arrear's settlements of N5.78bn in 2020 and N13bn in 2020 as contained in the accounting books to verify that these are actual payments and not write-offs or cancellations while giving IVA feedback on this report. The State did not respond to IVA's request. However, the IVA reviewed the SDDR for Q4 as well as the State public Debt Analysis report attached to the submission to DMO and it showed consistency in the reduction of arrears figures used for the computation.				
DLR 9.0	Total debt stock at end Dec [2020] as a share of total revenue for FY [2020] meets target: -Basic target: < [150%] -Stretch target: < [125%]				NOT ACHIEVED	
1	Has the State met: (i) the ratio of total debt stock at end-of-year (31st December 2020) of the year of assessment to the total revenue collected during the calendar year of the year of assessment (1st January to 31st December 2020)?	Total Public Total Domestic Debts	Financial Statements (₦) 113,227,420,619.69	DMO/SDEDR Figures (N) 154,790,791,179.00	Unsatisfactory	The State should reduce its debt to revenue ratio and ensure the debt is sustainable. As a general guide, debt should not be more than 125% of Revenues and should ideally be much less.
	-Basic target:< [150%] -Stretch target: < [125%]	Total External Debts	36,838,917,779.37	36,620,401,265.00		

Disbursement Linked Indicators (DLIs) and Tests	Findings			Conclusion	Recommendations	
	Total Public Debts	Public				
	Total Annua	Total Annual Revenue				
	2020 Adjuste	d IGR (see DLI 4.2)	9,475,706,833			
	Gross FAAC A	llocation	64,456,631,820			
	Grants		1,000,000,000			
	Other Revenu	ies	9,328,784,231			
	Total Revenue 84,261,122,884					
	 a. The State's domestic debt stock figure in the Federal DMO State Domestic and External Debt Report for 2020 is at the end of Q4 2020. IVA have computed the Total Debts stock / Revenue percentage for the 2020 year, as follows: 					
		\(\frac{\text{\tinit}\text{\texict{\text{\text{\text{\text{\text{\text{\text{\texit{\texit{\texict{\text{\text{\text{\texict{\texit{\texicr{\texiclex{\texit{\texictex{\texit{\texi{\texic}\texit{\texict{\texit{\texi				
	22, 23, 35- 2. For Total F 3. NBS/OAGE	Revenue 2020 Audited 45 and 57, Public Debt from DMO ³ F (FAAC) elow holds a breakdov	as at December 31	, 2020		

Disbursement Linked Indicators (DLIs) and Tests	Findings	Conclusion	Recommendations
	 a. The debt stock stated in the Federal DMO State Domestic, and External Debt Report is not the same as the debt stock stated in the Audited Financial Statement. b. There is a difference of \(\frac{1}{2}\)41,344,854,045, which in percentage is 27.55%. c. The difference has been communicated to the State for an explanation. d. The difference has been calculated in value and percentage terms: \(\frac{1}{2}\)41,344,854,045, and 27.55%. 		
	The SDEDR was amended and resubmitted to the IVA along with explanations for any changes.		

TABLE 3(i): DLI 9 31 DECEMBER 2020 STATE DEBT STOCK TABLES FOR IMO STATE

IMO STATE	2020 - AMOUNT (N)
BUDGET SUPPORT LOAN (SOURCE FMOF)	21,407,336,301.00
BAIL OUT (SALARIES) (SOURCE CBN)	24,206,171,163.00
RESTRUCTURED COMMERCIAL BANK LOANS (FGN BOND)	34,170,087,847.00
EXCESS CRUDE ACCOUNT BACKED LOAN (SOURCE CBN)	9,202,108,702.00
STATE BONDS	-
COMMERCIAL BANK LOANS	-
CBN COMMERCIAL AGRIC LOAN (SOURCE CBN)	-
INFRASTRUCTURE LOANS (CBN FACILITIES)	8,544,795.00
MICRO SMALL MEDIUM ENTERPRISES DEVELOPMENT FUND (MSMEDF) SOURCE CBN)	987,069,921.00
JUDGEMENT DEBTS	-
GOVT - GOVT DEBTS	-
CONTRACTORS' ARREARS	48,982,876,321.00
PENSION AND GRATUITY ARREARS	15,771,552,684.00
SALARY ARREARS AND OTHER CLAIMS	55,043,445.00
OTHER DEBTS	-
TOTAL DOMESTIC DEBT (TDD)	154,790,791,179.00
TOTAL EXTERNAL DEBT (TED)	36,620,401,265.00
TOTAL PUBLIC DEBT (TED+TDD)	191,411,192,444.00

TABLE 3(ii): DLI 9 31 DECEMBER 2020 - ADJUSTED REVENUE TABLES FOR IMO STATE

TEMPLATE: OPTION A	N
Item	2020
1. Total Gross FAAC allocation: Statutory Transfers and VAT (1.1 + 1.2)	64,456,631,820
1.1 Statutory transfers (1.1.1 + 1.1.2 + 1.1.3)	48,179,005,519
1.1.1 Gross statutory allocation	34,102,864,368
1.1.2 Derivation	8,673,595,824
1.1.3 Other FAAC transfers (also known as Distribution) as much excess PPT savings account, Forex equalization, excess bank charges, exchange rate gain, augmentation, others	5,402,545,327
1.2 VAT	16,277,626,301
2. Internally Generated Revenues (IGR) - Adjusted	9,475,706,833
3. Grants (internal and external)	1,000,000,000
4A. Other revenues (4.1 + 4.2 + 4.3)	9,328,784,231
4.1 Investment Income (e.g. dividends)	-
4.2 Interest Earned	-
4.3 Miscellaneous	18,200,297
4.4 FGN Remitted Payee	6,310,583,934
4.5 Refund of Excess Excess Charges on Accounts	3,000,000,000
Total Revenues and Grants Calculations	
A) Total Revenues and Grants is (1+2+3+4A)	84,261,122,884

4. Response from the State

The State should please use the table below for their response.

S/N	State Response to the draft report	IVA Follow-up, response, treatment
1	NONE	
2		
3		
4		